Abstract: Globalization, and its catalysis of a shift of focus toward the trans-national and post-national, poses significant challenges to the architecture of the nation-state, the foundational socio-political unit of modern society. Conventional intersections and engagements of law are now being contested and recontested as new commercial and geopolitical relationships emerge and their concomitant legal accommodations. While the question of the intersectionality between religion and state vis-à-vis religious law is a complex phenomenon, in situ, the rise of supra-national nodes of engagement will augur a reassessment of how religious law interacts beyond the state-“church” nexus. This paper examines the architecture of Islamic law and its potential for adapting to the new realities created by globalization. It will trace the core objectives of Islamic law, a brief history of its implantation during Islamic civilization and explore current and future trajectories.

Tom Shaffer envisages a society in which a courthouse and a house of worship face one another on any generic street. His encouragement to lawyers is to “cross the street” and seek the wisdom, guidance and insight of the faithful to better contextualize, burnish, advocate and apply the law.¹ Notwithstanding the obvious First Amendment constitutional implications such a proposal would invariably evoke on matters, inter alia, of religious establishment, free exercise of religion, excessive entanglement and reasonable accommodation, the debate must take into account the fact that Shaffer’s street may just as readily be an ocean or a computer

screen. If the ability to "cross the street" remains so elusive under current geographical and juridical constraints, imagine the challenges to confront when those chasms span greater distance; require a leap from the real to the so-called virtual world or may involve the deessentialization of the nation-state as the principal locus of Shaffer's conceptualization of the courthouse. As globalization transforms terra firma to umor in terra, interactions with religious communities, especially those with established legal traditions require a new perspective and a new model for such engagement. The implementation of and engagement with Islamic law in the age of globalization requires an assessment as to what are these legal tradition's objectives; how and to what extent has it been implemented in the state, both by state action and outside the purview of a sovereign actor and finally, whether it possess sufficient malleability and autonomy from state intervention to operate above the moving tectonic plates of a globalizing world.

The 11th Century Islamic Scholar Abu Hamid Al Ghazali enumerated the *Maqasid as-Shariah*, the five foundational goals in Islam, as focusing on the preservation of religion/faith (*din*); life (*nafs*); lineage/progeny (*nasl*); intellect (*aql*) and property/wealth (*maal*). As such, these goals are largely focused upon the individual. The question requiring assessment is how many of these goals require the state as the primary, if not exclusive vehicle of implementation and enforcement. Some will in fact contend that Shariah is not synonymous with Islamic law in the sense that the former is merely an interpretation of law that legitimizes and mandates state authority to enforce, often for its own perpetuation.

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A key distinction in understanding the forces that govern humanity is the distinction between law, which governs society and ethics, which governs the individual. For the purposes of the Muslim in how he/she navigates everyday life, it is the ethical imperative that allows for adherence to divine edict. Moreover, this focus allows the believer to be a Muslim even when operating outside a state that ostensibly codifies Islamic law. This engagement is deeply rooted in Islamic history, as the Prophet adhered to divinely prescribed tenets during the Meccan period, in the twelve years that commenced with the first divine transmission, according to Islamic tradition in 610, CE. The establishment of the first Muslim state in Medina (622, CE) certainly allowed for Islam to be implemented and enforced by a government apparatus, but it was hardly a *sine qua non* for the aspects of religion of greatest concern for the believer or for the furtherance of the *Maqasid as-Shariah*. A large segment of Islamic law, especially that which is of chief concern to the vast majority of Muslims, is what may best be described as personal law. This includes liturgical requirements such as prayer, fasting, alms-giving, etc. It also involves hygiene and matters of personal development, such as dietary guidelines. Perhaps the area of law that may be regarded as requiring state intervention is family law, with marriage, inheritance, divorce and custody as critical issues. It is difficult to justify the need for the state to involve itself in the first two categories; an argument may be made for family law to be arbitrated by the state but this was not always the case in Islamic history. Much of family law was procured between families and individuals, often with clerical, not state intervention. Marriages, for example, did not necessarily require state sanction as they did not involve a relationship with the
state as modern marriages do, with distinctions of economic and political consideration made based upon marital status, e.g. income tax rates, public benefits, etc. Clearly, the enforcement of Islamic law is not contingent upon state action; Muslims have and continue to practice their faith in a self-policing manner.

While the implementation of Islamic law may not require state action, the historical development of Islamic law suggests that state involvement was inevitable from the inception of Islam as a religio-political phenomenon. The Prophet’s establishment of the first state in 622, CE represented the confluence of political, theological and legal authority. After his death in 632, the successor political leadership of the state worked with the religio-judicial authority (ulema) to codify and enforce the law for a polity that began to expand throughout the Arabian Peninsula and beyond at a frenetic speed. Historically, the law-state nexus resembled the separation of powers evident in the American system, with the Caliph, the titular head of the Muslim community, served as the head of the “executive” branch, being responsible for the enforcement of law. The Ulema had a role in “legislation,” provided it was extraneous and not in violation with the sacred law. The qadis, or judges, were responsible for the interpretation of the law.³

The unforeseeable rate of expansion of Islamic rule from the 7th to the 15th centuries brought with it a host of challenges and opportunities. It augured the absorption of new, conquered peoples with a tremendous degree of cultural and religious diversity. It also involved the appropriation of existing legal practices that

were not anathema to Islamic tenets, as with the adoption of the Byzantine tax system by the Caliph Umar after his conquest of Damascus in 635, CE.

Islamic political expansion brought with it the concomitant extension of Islamic law and its enforcement in the empire. But it also created the obligation to protect and preserve the agency, authority and authenticity of religious minority communities. Deference to these groups was best exemplified by the Millet system during the Ottoman Empire. Each religious minority community, including minority Islamic sects, received the Sultan’s sanction to designate its own leadership and to maintain full authority over its own personal religious law. The state would not interfere in matters of an intra-faith nature, nor would it be responsible for legislating and imposing religious laws upon each respective community. On issues that occurred between faith communities, the state would be the arbiter of such disputes and/or transactions.

Globalization brings two major challenges to humanity: first, the ability for peoples to address, acknowledge and adapt to cultural and civilizational pluralism. As technology, communications and migration catalyze diverse engagement, the recognition of human and civil rights will similarly increase, all the while confronting the inevitable reactions of ethnocentrism, sectarianism and tribalism. Current lurches toward hypernationalism, neofascism and nativism are rejoinders to the postnational, transnational nature of globalization. In addition, globalization

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4 The Ottoman Millet system allowed each religious minority community to designate its own authority and gave that individual plenipotentiary power on behalf of the Sultan to conduct all religious affairs for his community, especially within the realm of personal (family law) matters, liturgy, matters of religious observance, demarcation of the community's religious calendar and intra-religious disputes.
is facilitating the rise of a new dimension of science, including the development of artificial intelligence and automation on an unprecedented scale. With the prospect of technological singularity occurring within a generation, the very definition of personhood will be called into question. The impact on dignity and identity may be to reduce humankind to a polyglot machine measured only by a highly utilitarian calculus. Each of these issues will affect the Muslim world and the need for Islamic law to address these weighty matters is critical. The inquiry among many is whether Islamic law has the mechanisms to cope and realign itself to paradigm shifts these emergences will create.

The purpose of law is to regulate society; the purpose of ethics is to regulate the individual. Societies that have highly structuralized mechanisms of law tend to provide clear, explicit parameters for what is expected of the individual and its engagement with society, with the concomitant apparatus for enforcement of that legal corpus. Conversely, in the absence, or relatively minimal presence, of such structure, the onus- and agency- to adhere to the legal injunctions obligated upon the individual rests upon that individual. The ethical, therefore, eclipses the legal as the primary modality of regulation.

While ideally serving as a model for an ethical, productive life that adheres to divinely ordained principles of social and personal conduct, Islamic law has been deployed as the law of the community but also has been enlisted by the state for its legitimizing power in support of political authority. There is no dearth of evidence of regimes that cynically utilize Islamic law to further their own ends of state control under the guise of protecting the public from itself. Currently, religion- and
religiously related law- is being leveraged by various state actors against the ever-encroaching forces of globalization in homogenizing cultural and legal modalities in their respective countries. The resulting expression is religious nationalism.

Colonialism’s encounter with Islam achieved two significant objectives. It unmoored Muslim society from its anchoring in Islamic law and ruptured the organic evolution of the latter to address the dynamic changes of the former. It also developed a deep confession of inadequacy among Muslim societies and within Muslim leadership that western legal systems from somehow superior. In several Muslim countries during the 19th Century, the implementation of western-inspired legal systems was met with a myriad spectrum of societal resistance due to their inevitable impact upon the cultural morphology of the countries in which they were introduced. Equally damning and deleterious was the Islamicization of existing secular, or quasi-secular, legal codes, ostensibly to mollify traditionalists, who sought a greater role for Islamic law, but were complacent to have it institutionalized at a superficial level. This has been particularly evident since the late 20th Century, with the decline of such movements in the Muslim world as pan-Arab nationalism and the rise of exported Wahhabism and other forms of Islamic fundamentalism. Such post-colonial interventions of law and state perpetuate and codify the notion that state implementation of Shariah is a *sine qua non* for the application of Islamic law. This would be an odd, even untenable conceit given how much of Islamic law is personal and the fact that the vast corpus of so-called secular law is “Shariah compliant.”
In examining the rise of religious nationalism, it is important to identify in which states this phenomenon is expressed, whether it is a function of the codification of religious law and whether the state and its legal modalities is a matter of religio-cultural and demographic realities. Among Muslim countries, Iran and Saudi Arabia often are defined, or self-defined, as religious states. That both countries proffer an essentialization of Islam as the state religion is explicit, but it appears that such a construction is further informed by demographic realities, i.e. overwhelmingly Muslim societies, and by an assumed general will akin to Rousseau’s conception of the social contract, itself predicated upon the organization of states along homo-religious, homo-cultural/ethnic, racial lines of demarcation.\(^5\) It is important, therefore to gauge whether the implementation of Islamic law in these states requires state intervention or whether the population would naturally adhere to a certain quantum of Islamic law. In addition, neither Iran nor Saudi Arabia assert a religious nationalism in the classical sense, whereby the state is the ultimate arbiter of religious law; in fact, and despite the powerful role of the religious establishment in both countries, the government apparatus is still distinct from the sacro-juridical.

An understanding of the position of Islamic law in Muslim states may be elucidated in comparison to non-Muslim states that identify closely with a particular religious tradition. Debates abound over whether Israel is a Jewish state. Would such taxonomy suggest a move toward the codification of Hebraic and/or Talmudic law? While some Orthodox and ultra-Orthodox Jews may answer in the affirmative,

the prospect would doubtless raise objections among reform and secular oriented Jews. In addition, such a religious nationalism, if so sought, may be problematic given the absence of religious homogeneity in Israel, where the Jewish and non-Jewish populations approach an approximate parity.

With its current lurch toward Hindutva, India provides an additional assay for the phenomenon of religious nationalism. The election of Narendra Modi in 2014 and the emergence of his Bharatiya Janata Party as the dominant political force in the Indian parliament have evoked a newfound departure from India’s secular orientation, emblematic of the diverse nation’s social and legal construction since its independence seventy years ago. Yet, Prime Minister Modi has asserted a robust Hindu narrative, and allegations of a state endorsed religio-chauvinism persist. Hindus constitute the overwhelming majority of India’s population, and certainly far from all support Modi or his promotion of Hindutva. It is difficult to comprehend a state that would be governed and/or dictated by Vedic law.

While there does not appear to be a nexus between religious law and the indispensability of the state to procure it, religious law is nonetheless leveraged as a validator of the majority demographic’s dominance as the essential marker in a nation’s identity construction. Ironically, it is globalization that is expediting the promulgation of this notion as some nations, particularly those that are multicultural, seek an identity to assert and present in a world where lines of distinction become increasingly nebulous.

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6 According to the Oxford English Dictionaries, Hindutva is an ideology seeking to establish the hegemony of Hindus and the Hindu way of life.
Sociologist Anthony Smith argues that a national identity requires three features. The first is the existence of a ‘historical land.’ Smith argues that another feature of a ‘nation,’ qua national identity is the patria, “a community of laws and institutions with a single political will.” Lastly, Smith contends the need for a legal equality of the members of a political community. While these characteristics may be emblematic of some current perspectives in Judaism and Hinduism, they are absent from the narratives of Islam and Christianity, thus obviating the prospect of a “national identity.” They share three common characteristics: they are both proselytizing faiths; they maintain an assertively universalistic focus and they are unmoored to geography.

In Christianity, there are few, if any, narratives that espouse a sense of global community; to the contrary, the segmentation of the world and Christian societies into binaries such as East vs. West and Global North vs. Global South militates against an organic construction of unified identity. By contrast, the Islamic “world” bears the constancy of the Umma, which has been a compelling and cohering concept, central to the faith community since the very inception of Islam as a religion, a socio-political entity and a global phenomenon. The Umma has survived fourteen centuries, through the rise and fall of empires, the devastating impact of colonialism, and even the abolition of the Caliphate. Now, the post-colonial era is interesting, thanks to globalization, a potential post-national architecture to the world.

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For Smith, “the place of law in the Western civic model is taken by vernacular culture, usually languages and customs in the ethnic model.” Islam’s diversity and transcontinental reach is testament to the absence of reliance on a model that resembles the post-Westphalian, Western paradigm. Arabic may be the lingua sacra of Islam, but Islamic law has always adapted to and adopted local cultural particularities, provided they were not inimical to Islam’s core theological tenets and objectives for an ethical and functional society.

Smith’s invocation of Rousseau’s patria has resonance within the Muslim concept of the Umma, but the nation-state is not a requirement for the development and enforcement of law. In fact, Islamic “law” as a regulatory device upon Muslims emerged concurrent to the religion’s establishment in Mecca and continued unabated for the twelve years under which Muslims lived as a marginalized, persecuted community. The codification of Islamic law did not occur until the Abbasid dynasty, the fourth significant political era in Islamic history after the Prophetic, Caliphal and Umayyad eras.

A common inquiry is that given the prominence of the Umma as a trans-national religio-social abstraction, does Islam require a Caliphate, a global polity with a recognized central authority to implement its legal system. While Islamic society in some places may appear to suffer from a certain amount of dysfunctionality, it is unclear whether a Caliph would or could remedy the maladies, either through or without enforcement mechanisms, any more readily or effectively

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8 Id., at p.12.
than, say, the Pope can for Catholic societies. More critically, the self-enforcement mechanism of a large aspect of Islamic law by the individual obviates such structural redevelopment, particularly as the world shifts away from such models of authority.

The well-intended call to bridge the divide between state-applied legal systems and religious communities is predicated upon the existing architecture of state and faith structures. Yet, Shaffer’s proposal could not have foreseen the consequential impact of globalization on redefining and recalibrating the very institutions involved in such interaction. As state authorities undergo various degrees of transformation, ones that invariably affect their legal systems and the ability to interpret, apply and enforce the law, so too are religious communities confronting how to engage the state when that state is itself facing an ontological reassessment. Invoking the analogy of states of matter, religious legal traditions may assume the bulky, inflexible structuralism of a solid, while others may bear little more than an ethereal, gas-like morphology in its interaction with societal constructs and concerns within the public sphere. Islamic law, on the other hand, appears to be most similar to a liquid, possessing the flexibility to take on the shape of the cultural, social and political vessel in which it is negotiated and deployed. As such, perhaps Islamic law is best positioned to adapt to the ever-shifting ground in a world where globalization blurs, breaks and rebuilds boundaries and borders.